

### City of Rochester, New Hampshire

Department of Building Safety 31 Wakefield Street \* Rochester, NH 03867 (603) 332-3508 \* Fax (603) 509-1912

#### **APPLICATION FOR A VARIANCE**

TO:	BOARD OF ADJUSTMENT CITY OF ROCHESTER	DO NOT WRITE IN THIS SPACE
	CITY OF ROCHESTER	CASE NO. 2016-20
Phone	No	DATE FILED <u>07/20/16</u> Karen L Grenier
		ZONING BOARD CLERK
Name of	of applicant Ekimbor, LLC	
Addres	81 Lakeview Drive, Nottingham, NH 03290	
Owner	of property concerned The Estate of Bruce I	Roberts
	(If the same as	applicant, write "same")
Addres	S 15 Norway Plains Road, Rochester, NH 03868	
	(If the same as applicant, wri	te "same")
Locatio	n 15 Norway Plains Rd	
Map No	o. <u>215</u> Lot No. <u>17</u>	Zone_R-2
Descrip	otion of property Single-family home on 5.37 a	cres lot with outbuildings
Propos	ed use or existing use affected THE PROJE	CT CONSISTS OF THE CONSTRUCTION OF RESIDENTIAL SUBDIVISION
		AINAGE, UTILITIES, AND LANDSCAPING.
Section		variance to the terms of Article 42.19 , waived to permit TO PROVIDE 5,452 SF OF LOT AREA FOR EACH UNIT ON LOT 1 NING 42.19.b.8)
	cable in this case, the undersigned a e a certified plot plan, (see attached requ	llso requests a waiver from the requirement to lest sheet) Yes No
enjoym		circumstances exist which prevent the propers of the Zoning Ordinance and thus constitute
	Signed	(Tighe & Bond, Inc.)
	( )	Applicant)

Continue on Page 2

#### (Page 2)

#### **CRITERIA FOR VARIANCE**

Case # 2016-20

Date: 7/20/2016

A Variance is requested by Ekimb	or LLC		
	b.8 Subsection_		
of the Zoning Ordinance to permit			
UNIT ON LOT 1 INSTEAD OF TH			
at 15 Norway Plains Road	<sub>Map</sub> 215	Lot_17	Zone R-2
Facts supporting this request:			
1) The proposed use would not di	minish surrounding p	property values	because:
See enclosed Criteria for Variance	e.		
Granting the variance is not cor     See enclosed Criteria for Variance		terest because	e:
3.) Denial of the variance_would refollowing special circumstances of	esult in unnecessary f the property <u>: See er</u>	hardship to the	e owner because of the a for Variance
4.) Granting the variance would do for Variance.	o substantial justice t	because: See e	enclosed Criteria
5.) The use is not contrary to the s	spirit of the ordinance	e because: See	e enclosed Criteria
Name Kladlikk	Date	o. 7/20/16	



#### **Project Narrative**

#### Norway Plains Road Subdivision – Ekimbor, LLC

Date: July 20, 2016

#### **Existing Conditions:**

Fifteen Norway Plains Road is a 5.37 acre lot in the northern part of Rochester, NH. The lot contains a single family home, a cabinet shop and two small sheds. The lot is bounded by the Northcoast Corporation Rail Road property to the east, a residential apartment complex to the north, and Norway Plains Road to the west. The lot slopes from north to south and is primarily wooded.

The site does contain two small wetland areas. However, the wetlands total less than one half acre and thus do not fall under the conservation overlay district.

#### **Proposed Variances:**

The Applicant is seeking variances from the following ordinance in order to construct the project as shown on the enclosed "Variance Request Plan".

#### Zoning 42.19.b.8: Lot Density

A variance is requested to provide 5,452 sf of lot area for each unit on lot 1 (see enclosed "Variance Request Plan") instead of the 7,500 sf per unit required by the above mentioned zoning ordinance.

The variance is requested due to the fact that the City's most current Ordinance allows for less area per unit on lots with two, three, and four family dwellings than the Applicant is seeking for the proposed multifamily development.

Per the current Ordinance, two family dwellings are required to have 4,500 sf per unit, three family dwellings are required to have 4,000 sf per unit and four family dwellings are allowed 3,750 sf per unit (42.19).

In order to illustrate the conflicting lot area restrictions that exist within the City's Zoning Ordinance, we have enclosed a "By Right Plan" which shows that a zoning compliant layout, similar to that which is proposed by the Applicant, can be constructed and achieve 41 units (with 124 bedrooms) without seeking relief from either the ZBA or the Planning Board.

However, the applicant prefers to not construct the "By Right Plan", which includes a City roadway, and further more would prefer to restrict the total number of bedrooms in the multifamily development to 84 (see enclosed plans for bedroom breakdown). Should the variance be granted, the total number of units on the property would be 41 (with 84 bedrooms).

#### <u>Criteria for Variance: Proposed Subdivision – 15 Norway Plains Road</u>

Applicant: Ekimbor, LLC Date: July 21, 2016

Case#:

Date: July 21, 2016

A variance is requested by: Ekimbor, LLC (Robert Graham, Mgr.)

From Section: 42.19.b.8 Sub section:

Of the Zoning Ordiance to permit: A multi-family development of Map no. 215 Lot no. 17, a 5.37 acre (234,772 sf) parcel which would result in ten, four unit, townhouse buildings on Lot 1 (see enclosed Variance Request Plan). The proposed project would create two lots with the following areas:

Lot 1 (multifamily dwellings) = 218,112 sf Lot 2 (single family dwelling) = 16,660 sf

A variance is requested to provide 5,452 sf of area per unit on Lot 1. The calculation of lot density that is allowed versus what is proposed by the Applicant is provided below:

Maximum units allow on lot 1 per the Zoning Ordinance Max. Units Allowed = 218,112 sf / (7,500 sf/unit) = 29 units

Lot density proposed by Applicant

Lot Density = 218,112 sf / 40 units = **5,452 sf/unit** 

The multi-family dwellings on Lot 1 are proposed to be two bedroom units with a private road and private utilities.

#### **Criteria for Variance:**

## 1) The proposed use would not diminish surrounding property values because:

- A. The use of this property is Residential and will remain so.
- B. This use is consistent with the surrounding zone.
- C. The redevelopment of this land will preserve existing structures, remove non-conforming structures and provide new construction units which are in keeping with typical residential values of the zone while having fewer impacts.
- D. This project will provide a new construction product which will enhance values over those of the alternative uses that could be permitted without this variance.
- E. The same number of units being constructed could be constructed in a by right subdivision format, therefore the zoning ordinance has established this use as reasonable for the zone.

#### 2) Granting the variance is not contrary to the public interest because:

The project the Applicant is proposing has similar design principles allowed by the current ordinance.

#### The Applicant's proposed plan (Sheet 1 of 2) will:

- A. Be limited to 2-bedroom townhouse units with a total bedroom count of 84 bedrooms across the two proposed lots.
- B. Be established as a private community with a private road and will not burden the City public works department with road maintenance, plowing and water sewer maintenance.
- C. Be responsible for its own trash removal.

#### Compared to:

- A. The 12-lot Subdivision Plan (Sheet 2 of 2) with forty townhouse units (3 bedrooms each) and a single family home (4 bedrooms), will generate 124 bedrooms across twelve lots. This is 40 more secondary or child bedrooms than the Applicant's plan.
- B. The By Right Multifamily Development Plan (Exhibit 1) with thirty townhouse units (3 bedrooms each) and a single family home (4 bedrooms), will generate 94 bedrooms across two lots. This is 20 more secondary or child bedrooms than the Applicant's plan.

# 3) Denial of the variance would result in unnecessary hardship to the owner because of the following special circumstances of the property:

In this case, the hardship on the property is that the current Zoning Ordinance allows:

- A. The same building type (four-unit townhouse).
- B. The same density for the parent parcel in a subdivision format.
- C. A similar bedroom count in a multifamily development style.

#### **However the Zoning Ordinance:**

- A. Forces the Applicant to consume the entire property for development when it is reasonable to conserve some portions in a natural state.
- B. Does not provide an alternative for a lower impact design as proposed which forces unreasonable and unnecessary improvements.
- C. Makes it difficult to compensate for the awkward shape of the property with a more flexible design without a density penalty.

#### 4) Granting the variance would do substantial justice because:

The design of this two-bedroom, private community configuration fulfills a community need for a more diverse housing type and reduces impacts to:

- A. School System
- B. Public Works Department
- C. Trash Collection
- D. Tax Payers

Therefore, this style of project accomplishes many sound planning goals while also reducing the burden of the parcel development on the City of Rochester.

When an ordinance has inequity within it and a variance cures that inequity with a lower impact development, substantial justice is done for the land, the landowner and the community.

#### 5) The use is not contrary to the spirit of the ordinance because:

This residential use is allowed in the R-2 zone, with this proposed style of construction, and at this level of density. The Applicant is merely asking for flexibility with the layout of the site plan and bedroom configuration which results in the new construction of a multifamily development as the ordinance intends.

#### **AUTHORITY AGREEMENT**

This Agreement is made this day of June, 2016, by and between Michael Roberts, 15 Norway Plains, Rochester, New Hampshire, Executor of the Estate of Bruce Roberts ("Owner") and Robert Graham, 81 Lakeview Drive, Nottingham, NH 03290, ("Purchaser").

#### RECITALS

- A. Owner holds title to the following real property: 15 Norway Plains, Rochester, New Hampshire ("the Property").
- B. Owner and Purchaser have entered into that certain Purchase and Sales Agreement for the Property dated April 14, 2016 with a tentative closing date of October 15, 2016.
- C. Purchaser desires to conduct due diligence on the Property including without limitation, the investigation of the physical condition of the Property, the permitting of certain projects for the Property, including presentation of said projects to land use planning boards of the City of Rochester and other State and Federal governmental agencies that shall have jurisdiction over the Property and the marketing of said projects.

FOR VALUE RECEIVED, the parties agree:

#### SECTION ONE.

#### **GRANT OF AUTHORITY**

Owner grants authority to Purchaser to conduct all due diligence with regard to the Property including the investigation of the physical condition of the Property, the permitting of certain projects for the Property, including presentation of said projects to land use planning boards of the City of Rochester and other State and Federal governmental agencies that shall have jurisdiction over the Property and the marketing of said projects.

#### SECTION TWO.

#### **ENTRY**

#### RECORDS AND REPORTS

If the Purchase and Sales Agreement is terminated prior to closing, the Purchaser shall provide the Owner with all inspections and reports generated by on behalf of Purchaser and any inspections or reports generated by any governmental entity as it relates to the Property.

#### SECTION FOUR.

#### PARTIES BOUND; ASSIGNMENT

This agreement shall be binding on and inure to the benefit of the successors and assigns of the parties hereto, and their respective successors and assigns; provided, however, that this agreement may not be assigned by Purchaser without prior written consent of Owner.

IN WITNESS WHEREOF, the parties have executed this agreement in Rochester, New Hampshire, the day and year first above written.

#### Owner:

The Estate of Bruce Roberts

Purchaser:

By

Robert Graham, or his designee

Robert Graham

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Purchaser:

By

Robert Graham, or his designee

Robert Graham

#### **Letter of Authorization**

15 Norway Plains Road Map 215, Lot 17 Rochester, New Hampshire

To Whom It May Concern,

I, Sobert GRAHAL	(print	name),	the	duly	authorized
representative of the owner(s) of the of the ab	ove desc	ribed real	proper	ty, autl	norize T <u>ighe</u>
& Bond, Inc. to act as an agent on my behalf fo	r the pur	pose of pe	rformir	ng all ar	nd every act
that is required, necessary or appropriate to p	repare, si	gn, subm	t, file	and pre	sent on my
behalf building, permitting, zoning and/or land	use appli	cations to	obtain	land u	se changes,
special exceptions, zoning variances, zoning p	ermits, c	onditional	use p	ermits,	special use
permits, administrative permits, construction p	ermits, c	peration p	permits	s, buildi	ing permits,
and other approvals or permits related to the ab	ove desc	ribed real	proper	ty.	

The undersigned hereby certifies to being the fee owners' representative of the real property described above and that to the best of my knowledge the information contained within this authorization is true and correct.

Owner's Representative's Signature

Date

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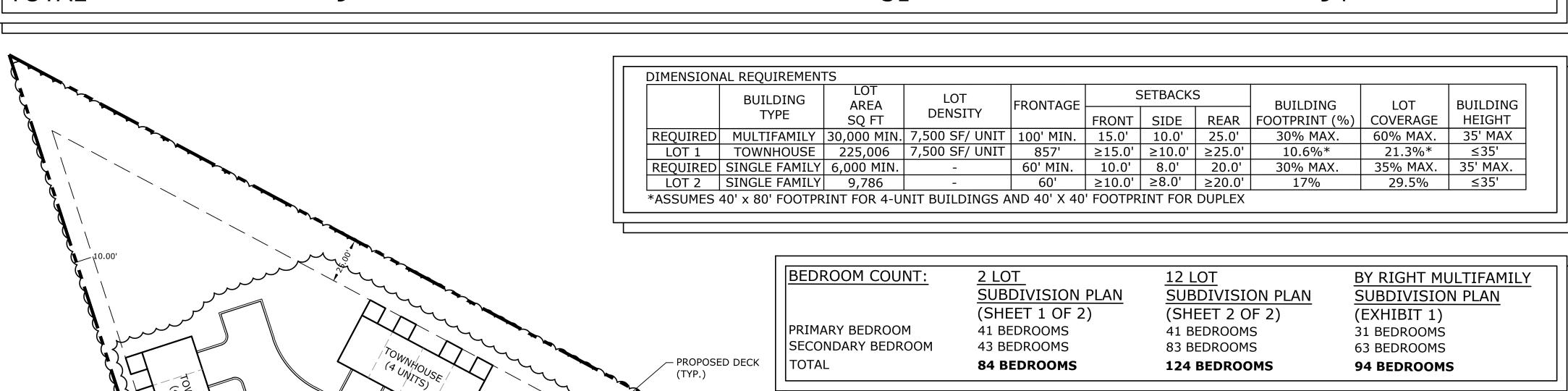
Purchaser:

By

Robert Graham, or his designee

Robert Graham

2 LOT - SUBDIVISION PLAN WITH PERMITTED USES IN R-2 DISTRICT					
BUILDING	BUILDINGS	UNITS/BUILDING	TOTAL UNITS	BEDROOMS	TOTAL BEDROOMS
SINGLE FAMILY	1	1	1	4 PER UNIT	4
TOWNHOUSE	7	4	28	3 PER UNIT	84
DUPLEX	1	2	2	3 PER UNIT	6
TOTAL	9	_	31	_	94



| SPECIAL NOTES:

- 1. THIS PLAN IS PROVIDED FOR ZBA CONVENIENCE ONLY.
- 2. THIS PLAN REPRESENTS A
  MULTIFAMILY DEVELOPMENT
  CONFIGURATION WHICH CAN BE
  CONSTRUCTED WITHOUT RELIEF
  FROM ZONING OR WAIVERS
  FROM THE PLANNING BOARD.
- 3. THIS PLAN IS PROVIDED TO SHOW THAT A DEVELOPMENT THAT CONFORMS TO THE CURRENT ZONING ORDINANCE, WOULD HAVE A GREATER IMPACT ON THE CITY'S SERVICES (SEWER, WATER, AND SCHOOLS), THAN THE DESIGN THE APPLICANT IS SEEKING A VARIANCE FOR (SEE SHEET 1 OF 2), BY CONSTRUCTING MORE BEDROOMS.

Tighe&Bond
www.tighebond.com



Ekimbor, LLC

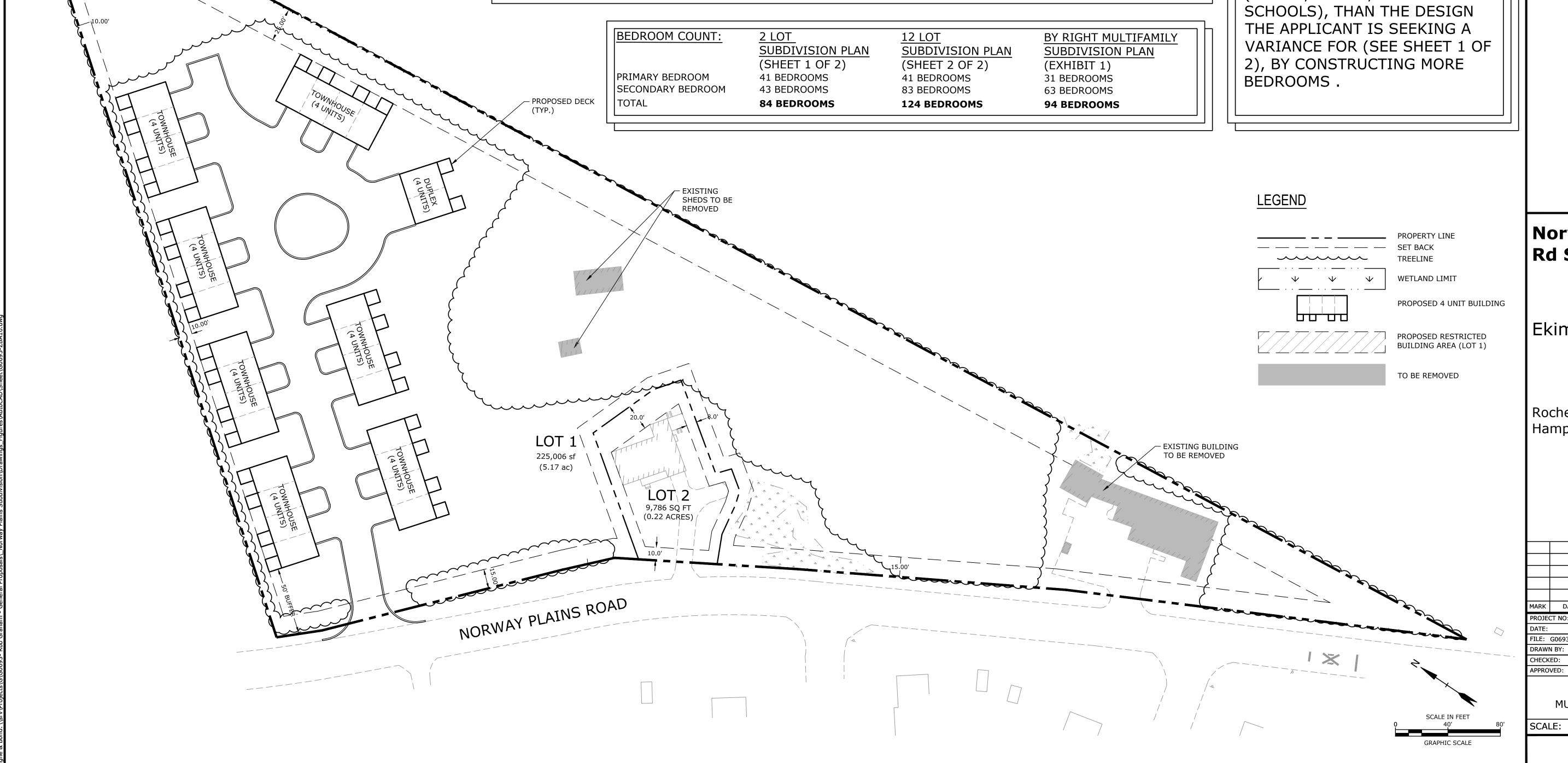
Rochester, New Hampshire

MARK	DATE	DESCRIPTION		
PROJE	CT NO:	G-0693		
DATE:		07/20/2016		
FILE:	FILE: G0693-ZBA10.dwg			
DRAWN BY:		ERC/KAM		
CHECKED:		KAM		
ADDDOVED:		DLM		

BY RIGHT
MULTIFAMILY PLAN

SCALE: AS SHOWN

Exhibit 1

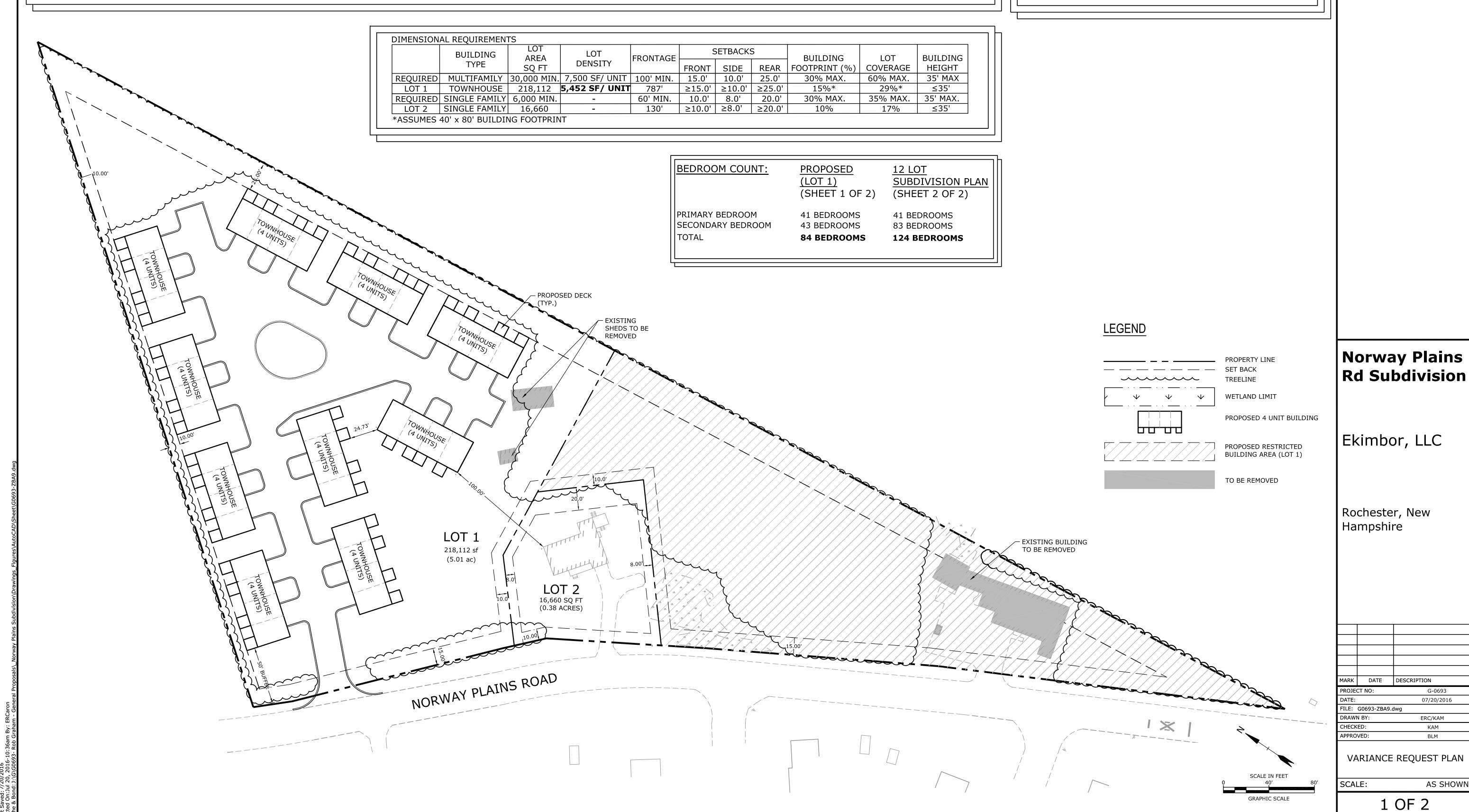


# 2 LOT - SUBDIVISION PLAN WITH PERMITTED USES IN R-2 DISTRICTBUILDINGBUILDINGSUNITS/BUILDINGTOTAL UNITSBEDROOMSTOTAL BEDROOMSSINGLE FAMILY114 PER UNIT4TOWNHOUSE104402 PER UNIT80TOTAL11-41-84

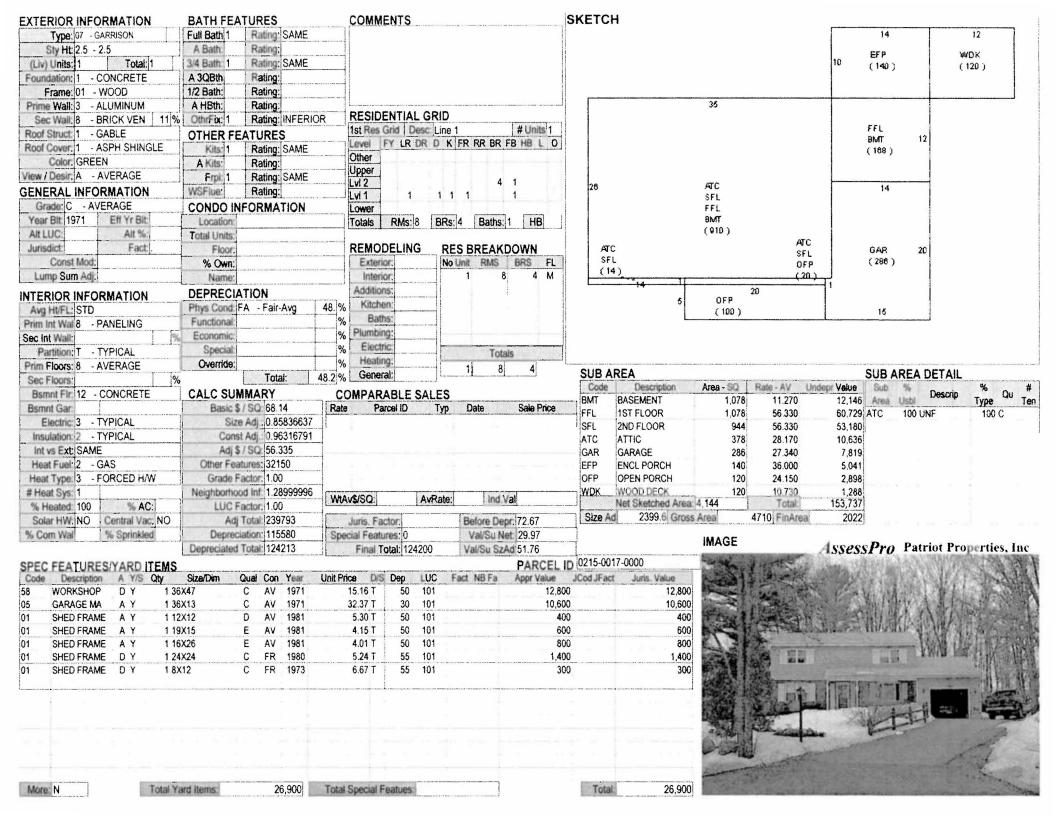
# SPECIAL NOTES:

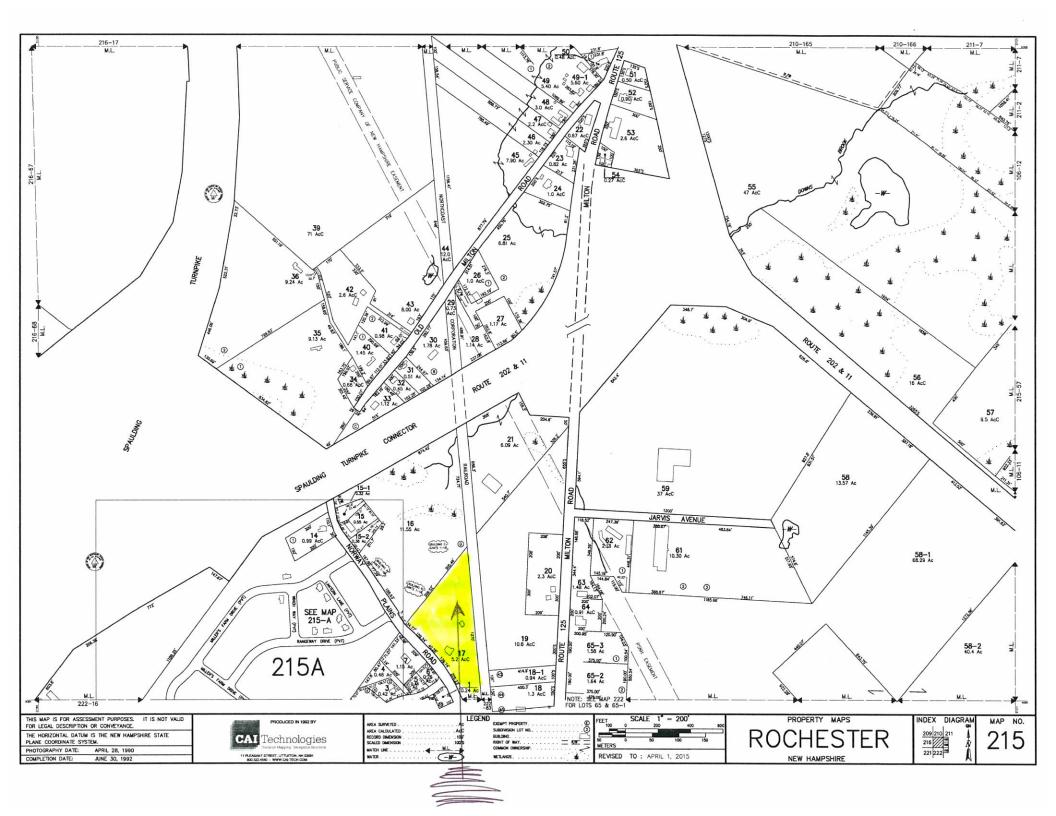
A VARIANCE IS REQUESTED TO PROVIDE 5,452 SF OF LOT AREA FOR EACH UNIT ON LOT 1 INSTEAD OF THE REQUIRED 7,500 SF PER UNIT. (ZONING 42.19.b.8)

Tighe&Bond



Total





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Purchaser:

By

Robert Graham, or his designee

Robert Graham

SUSAN A HOAG 117 TURTLE POND RD LEE, NH 03861-4424

TIGHE & BOND, INC. 177 CORPORATE DRIVE PORTSMOUTH, NH 03801

LISA M MCVAY 3 BUTTERFLY LN ROCHESTER, NH 03868-8813

TIGHE & BOND, INC. 177 CORPORATE DRIVE PORTSMOUTH, NH 03801

JERI S & MICHAEL M MOONEY 16 NORWAY PLAINS RD ROCHESTER, NH 03868-8807

TIGHE & BOND, INC. 177 CORPORATE DRIVE PORTSMOUTH, NH 03801

WOODEN RULER REALTY LLC 35 THIRD ST **DOVER, NH 03820** 

J BRUCE & JUNE L ROBERTS 15 NORWAY PLAINS RD ROCHESTER, NH 03868-8808

KENNETH I & INGRID L PHOENIX 8 NORWAY PLAINS RD ROCHESTER, NH 03868-8807

**DELANEY T & TIFFANY M JACKSON** 2 DEERFIELD CT **ROCHESTER, NH 03868-8814** 

PATRICK E DOYLE JR 1 DEERFIELD CT ROCHESTER, NH 03868-8815

NH NORTHCOAST CORP PO BOX 429 OSSIPPEE, NH 03864

**EKIMBOR** C/O PIPERS LANDING 142 PORTSMOUTH AVE STRATHAM, NH 03885

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