

NOV 2 3 2016

APPLICATION FOR APPEAL TO: BOARD OF ADJUSTMENT CITY OF ROCHESTER

	DO NOT WRITE IN THIS SPACE
Phone No603-969-9459	CASE NO. 2014-34 DATE FILED 11-23-16. ZONING BOARD CLERK LONNULL
Name of applicantAlexx Monastiero,	Real Estate Advisors
Address76 Exeter Road Newmark	et, NH
Owner of property concernedSame_	(if the same as applicant, write "same")
Address Same (if the same as applicant,	, write "same")
Location of property_24 Jeremiah Lane_	
Map No223 Lot No21_	ZoneA
Description of property N/A give length of lot lines frontage	side rear lines)
Proposed use or existing use affected_R	educed frontage for allowed uses
The undersigned alleges that an error has requirement ofJim Grant on name of enforcement officer	
Section_C (3)of the _Zoning On	rdinanceand hereby appeals said decision.
Signed_	a lastres



City of Rochester, New Hampshire Department of Building, Zoning and Licensing Services

11/15/2016

Alexx M Monastiero Vice President Real Estate Advisors 76 Exeter Road Newmarket, NH 03857

Alexx,

The purpose of this letter is to act as my formal decision of the frontage requirement as it applies to Conservation Subdivisions.

- 42.33Conservation Subdivisions
- c. General Provisions
- 3. Dimensions. See the TABLE 19-A Dimensional Standards Residential Districts for dimensional regulations for conservation subdivision lots.

Table 19-A DIMENSIONAL STANDARDS - RESIDENTIAL DISTRICTS is lacking any reference to any other criteria after "Two Family". As such, it holds all two families, regardless to what type of residential subdivision they are located in, to the standards that are indicated in its row on the chart. *Therefore 150' minimum is required.*

Jim Grant

City Of Rochester NH

Building, Zoning, and Licensing Services

Director / Electrical Inspector

31 Wakefield Street Rochester, NH 03867

Tel: 603.332.3508 Fax: 603.509.1912

Jim.Grant@RochesterNH.Net

www.RochesterNH.net

11/22/2016

Members of the City of Rochester Zoning Board,

Real Estate Advisors is seeking an appeal from administrative decision from the decision made by the zoning administrator on November 15th, 2016 (exhibit A attached). Real estate advisors sent to Jim Grant the following materials for his review prior to this decision stating our interpretation of the zoning ordinance (exhibit B and C attached) we request that the board review these documents for concrete information as to why we believe the zoning administrators decision was made in error. For simplicity, we have summarized our interpretation of the zoning ordinance and have examined the zoning administrators letter in the document attached to this letter, please consider this our project narrative.

I thank you for your time in reviewing this matter.

Mexx Monastiero

Real Estate Advisors, Inc.

Main Document for Zoning Board

11/22/2016

Note: Black writing is the zoning administrator letter and City of Rochester ordinances. Red is comments by the applicant, Real Estate Advisors.

"Alexx,

The purpose of this letter is to act as my formal decision of the frontage requirement as it applies to Conservation Subdivisions.

42.33Conservation Subdivisions

- c. General Provisions
- 3. Dimensions. See the TABLE 19-A Dimensional Standards Residential Districts for dimensional regulations for conservation subdivision lots."

The regulations for two family is stated in the conservation subdivision ordinance as follows under section G:

- g. Allowed Uses. All uses permitted in the zoning district within which the conservation subdivision is located are permitted in the conservation subdivision under the same terms. Two family, three family, four family dwellings, and townhouses are permitted in conservation subdivisions provided:
- 1. at least half of the proposed units are single family dwellings;
- 2. a system of street blocks or a modified grid is used;
- 3. the units are carefully integrated into the development (such as placing the units on larger lots at intersections, fronting on greens, or on alternating or cross streets);
- 4. the architectural designs provide for a harmonious fit with single family dwellings
- 5. the development standards under Section 42.5 Residential Zoning Districts shall apply;
- 6. none of these multifamily uses are located within 200 feet of the project boundary; and
- 7. each unit shall be considered equivalent to one house lot for density purposes

Note: We meet all the above

There are no frontage requirements listed above because each unit shall be equivalent to one house lot for density purposes which is why the table 19-A states "Single Family Dwelling-Conservation Subdivision" as the only controls beyond the single family dimensional controls are listed in 1-7 above. See table 19-A below:

Residential Districts	Minimum Frontage	Maximum Lot Coverage	Standards, Notes, and references
<u>Agricultural</u>			
Single Family, Conventional Subdivision, municipal water and sewer	150	35	See section 42.19-Dimensional Standards
Single Family, Conventional Subdivision, municipal water OR sewer	150	35	See section 42.19-Dimensional Standards
Single Family, Conventional Subdivision, neither municipal water nor sewer	150	35	See section 42.19-Dimensional Standards
Two Family	150	40	See section 42.19-Dimensional Standards
Single Family Dwelling-Conservation Subdivsion	60	35	See section 42.33-Conservation Subdivision
All other uses	150	40	5

Note (above): Under conventional subdivisions single family and duplexes both require 150' frontage, supporting that 60' should be the requirement for both single family and duplexes in the conservation subdivision zone

"Table 19-A DIMENSIONAL STANDARDS - RESIDENTIAL DISTRICTS is lacking any reference to any other criteria after "Two Family". As such, it holds all two families, regardless to what type of residential subdivision they are located in, to the standards that are indicated in its row on the chart. *Therefore 150' minimum is required.*"

"it holds all two families, regardless to what type of residential subdivision they are located in"

For this statement to be true, the following is required:

In every other table (18-A through 18-E and 19-B) in the "standards, notes, and references" section of the table there are multiple zoning references where appropriate. If there were other controls in table 19-A that were supposed to apply to the conservation subdivision they would have had to reference "see 42.33 conservation subdivision" just like the dimensions for the single family-conservation subdivision do. For example, if the 150' frontage required for duplexes was meant to also apply to duplexes for a conservation subdivision it would have had to have listed "see 42.33 conservation subdivision" in the "standards, notes, and references" section in order to apply.

The administrative decision was made in error, which is supported by the following:

- There is no reference in Table 19-A, agriculture zone, two family to the conservation subdivision ordinance 42.33 under references standards and notes which is required.
- 150' frontage is in complete conflict with the objectives of the conservation subdivision ordinance 42.33 A (3), see below:
 - "L. promote innovative site design"
 - "M. reduce costs for the developer and maintenance costs for the City by reducing infrastructure"
 - "P. provide a mix of housing types"
 - "R. promote efficiency in road and utility layout"
- The Zoning Administrator does not address threeplexes and fourplexes in his notice of decision
- There is a separate set of rules/regulations in the conservation subdivision ordinance
 42.33 G (1-7) to allow for duplexes, triplexes, and fourplexes which the applicant meets
 all.
- 150' Frontage is required for both single family and duplexes in the agriculture zone for conventional subdivisions, supporting that there should be the same road frontage for both single family and duplexes in the conservation subdivision zone (60').
- The conservation subdivision ordinance states the following under 42.33 G (7) "7. each unit shall be considered equivalent to one house lot for density purposes"
- The requirement of a maximum of 35% lot cover controls the size of the lot no further frontage is required to meet the 35% maximum lot cover rule

October 17, 2016 EXHIBIT B

Jim- The red is my comments and the black is quotes from the zoning ordinance.

When one goes to table 18-A to see "Residential Uses" under "Dwelling, Two Family" the "Criteria/Conditions" section of the table references only two places "42.21 Conditional Uses & 42.33 Conservation subdivision" this is because all of the criteria for a "dwelling, two family" are found in the conservation subdivision ordinance under section G. which lists the 7 requirements (seen below) to build a duplex, threeplex, or fourplex. 42.33 talks about dimensional requirements for "Lots" and does not differentiate between the uses on the lots, and the table that it refers to does not define uses on the lots and therefore the "single family" portion of the statement is not applicable.

The intent of the conservation subdivision ordinance is "Conservation Subdivision (or "Open Space Subdivision" or "Cluster Subdivision"): A subdivision in which a substantial portion of land which would otherwise be buildable is permanently preserved as open space. (See Section 42.33 – Conservation Subdivisions.)" "Definitions" page 14.

- 42.33Conservation Subdivisions
- a. Purpose
- 2. Development of Choice. Through density bonuses, cost savings, flexibility in design, and other advantages, it is the City's desire that conservation subdivisions will be the development pattern of choice in the R2 and AG Districts.

We are in the agricultural zone

- c. general provisions
- 3. Dimensions. See the TABLE 19-A Dimensional Standards Residential Districts for dimensional regulations for <u>conservation subdivision lots</u>.

When you go to Table 19-A you find "Single Family-Conservation subdivision" the important factor here is the dash between single family and conservation subdivision this means that one must deal with "single family" and "conservation subdivision" separately as they are related but independent from each other. Since this is the only dimensional control within table 19-A and it is clearly identified for the entire conservation subdivision, you must go to the conservation subdivision ordinance to find any further non-dimensional controls for duplexes, threeplexes, and fourplexes, see below:

g. Allowed Uses. All uses permitted in the zoning district within which the conservation subdivision is located are permitted in the conservation subdivision under the same terms. Two family, three family, four family dwellings, and townhouses <u>are permitted in conservation subdivisions provided</u>:

Based on the above, duplexes are allowed based on the following requirements:

- 1. at least half of the proposed units are single family dwellings;
- 2. a system of street blocks or a modified grid is used;
- 3. the units are carefully integrated into the development (such as placing the units on larger lots at intersections, fronting on greens, or on alternating or cross streets);

- 4. the architectural designs provide for a harmonious fit with single family dwellings
- 5. the <u>development standards</u> under Section 42.5 Residential Zoning Districts shall apply;
- 6. none of these multifamily uses are located within 200 feet of the project boundary; and
- 7. each unit shall be considered equivalent to one house lot for density purposes

The applicant is in compliance or will be in compliance with all of these throughout the planning board process.

We believe when the ordinance when read in its entirety it is clear that duplexes are allowed based on the clear controls in table 18-A, 19-A (60' frontage and 35% maximum lot cover), and section 42.33.

Jim, October 13, 2016

I am hoping that you and your attorney can review our interpretation and either approve it or deny it and provide some evidence as to why you interpret the zoning differently (in which case we would move forward with a variance) as we discussed this morning. The deadline for filing a variance is next Wednesday October 19th so we would hope to hear back from you as soon as possible so that we may file in time.

Our interpretation and evidence to support that interpretation is as follows:

The Conservation Subdivision Ordinance Section 42.33 of the Rochester Zoning Ordinances states the following when determining the density for development in a conservation subdivision: "Divide by the minimum permitted lot size for a conventional single family subdivision in the district; calculate proportionally if the tract lies in two zoning districts. [See Table of Dimensions in Section 42.19]" Therefore, only single family lot size dimensional requirements are used to calculate the density for the conservation subdivision and therefore single family dimensions can be the only ones that apply as said in the conservation subdivision ordinance "each unit shall be considered equivalent to one house lot for density purposes.". In order to determine the lot size, density, and other dimensional requirements in a conservation subdivision one must go to the table of dimensions. "Table 19-A" as the ordinance directs.

Conservation subdivisions are allowed in multiple districts, the dimensional controls for frontage and lot size for all residential districts can be seen in a condensed version of table 19-a (below). It is clear that in the R-1 and R-2 districts there is no need to clarify what the "permitted lot size for a conventional single family subdivision in the district," but in the Agricultural district there are three (3) types of single family development so it is unclear what a conventional single family subdivision would be. Because of this the zoning ordinances clarifies what dimensional controls should be used for this district by adding the "Single Family Dwelling-Conservation Subdivision section" to table 19-A see below:

RESIDENTIAL DISTRICTS	Lots	Lots		
Residential-1 (R-1)	Minimum Lot Area	Minimum Frontage	Minimum Lot Area/Dwelling Unit	
Single Family	10,000	100	-	Section 42.19 - Dimensional Standards
All other Uses	10,000	100	-	

RESIDENTIAL DISTRICTS	Lots		Standards	
Residential-1 (R-2)	Minimum Lot Area	Minimum Frontage	Minimum Lot Area/Dwelling Unit	
Single Family	6,000	60	-	Section 42.19 - Dimensional Standards

Two Family	9,000	80	-	Section 42.19 - Dimensional St<1ndards
Three & Four Family	12,000 & 15,000	80	-	Section 42.19 - Dimensional Standards
Multifamily	30,000	100	5,000 or 7,500	Section 42.19 - Dimensional Standards
All other Uses	9,000	80	-	

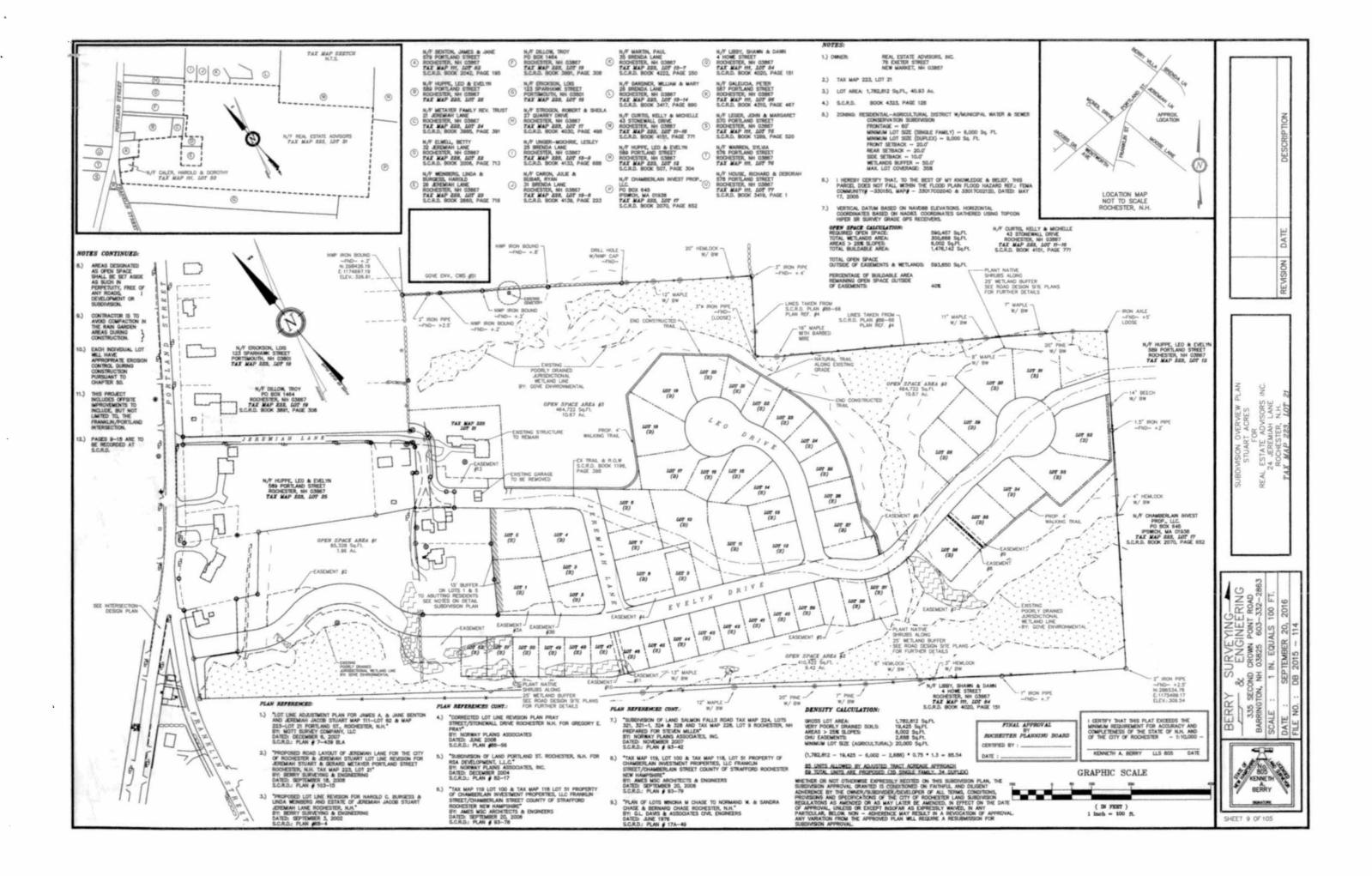
RESIDENTIAL DISTRICTS	Lots			Standards
AGRICULTURAL	Minimum Lot Area	Minimum Frontage	Minimum Lot Area/Dwelling Unit	
Single Family, Conventional Subdivision, municipal water & sewer	20,000	150	-	Section 42.19 - Dimensional Standards
Single Family, Conventional Subdivision, municipal water OR sewer	30,000	150	-	Section 42.19 - Dimensional Standards
Single Family, Conventional Subdivision, neither municipal water nor sewer	45,000	150	-	Section 42.19 - Dimensional Standards
Two Family	150% of single	150	-	Section 42.19 - Dimensional Standards
Single Family Dwelling-Conservation Subdivision	6,000	60	-	Section 42.33 - Conservation Subdivision
All other Uses	45,000	150	500 or7500	

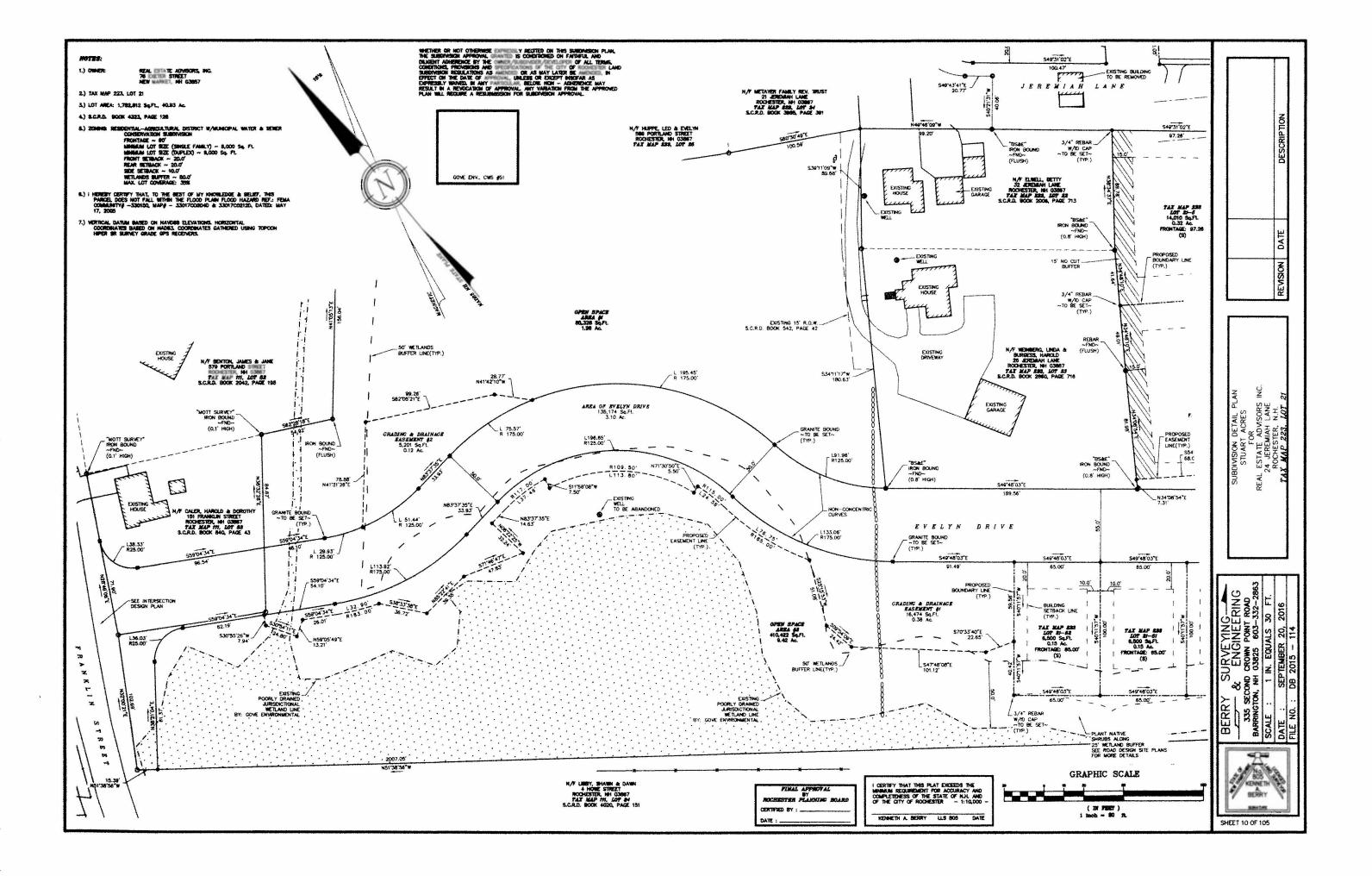
In the Residential "Agricultural" district it is very clear what dimensions should be used for a single family house in a conservation subdivision. There is also an "all other uses" section of the zoning for the districts. "All other uses" must be defined as all permitted uses that are non-residential uses as all allowed residential uses in the districts are defined in table 19-a. The only other permitted residential uses are those defined in "Accessory uses" Section 42.23 of the Rochester Zoning Ordinances. All other uses (non-residential) can be found in tables 19-B, 19-C, 19-O, and 19-E.

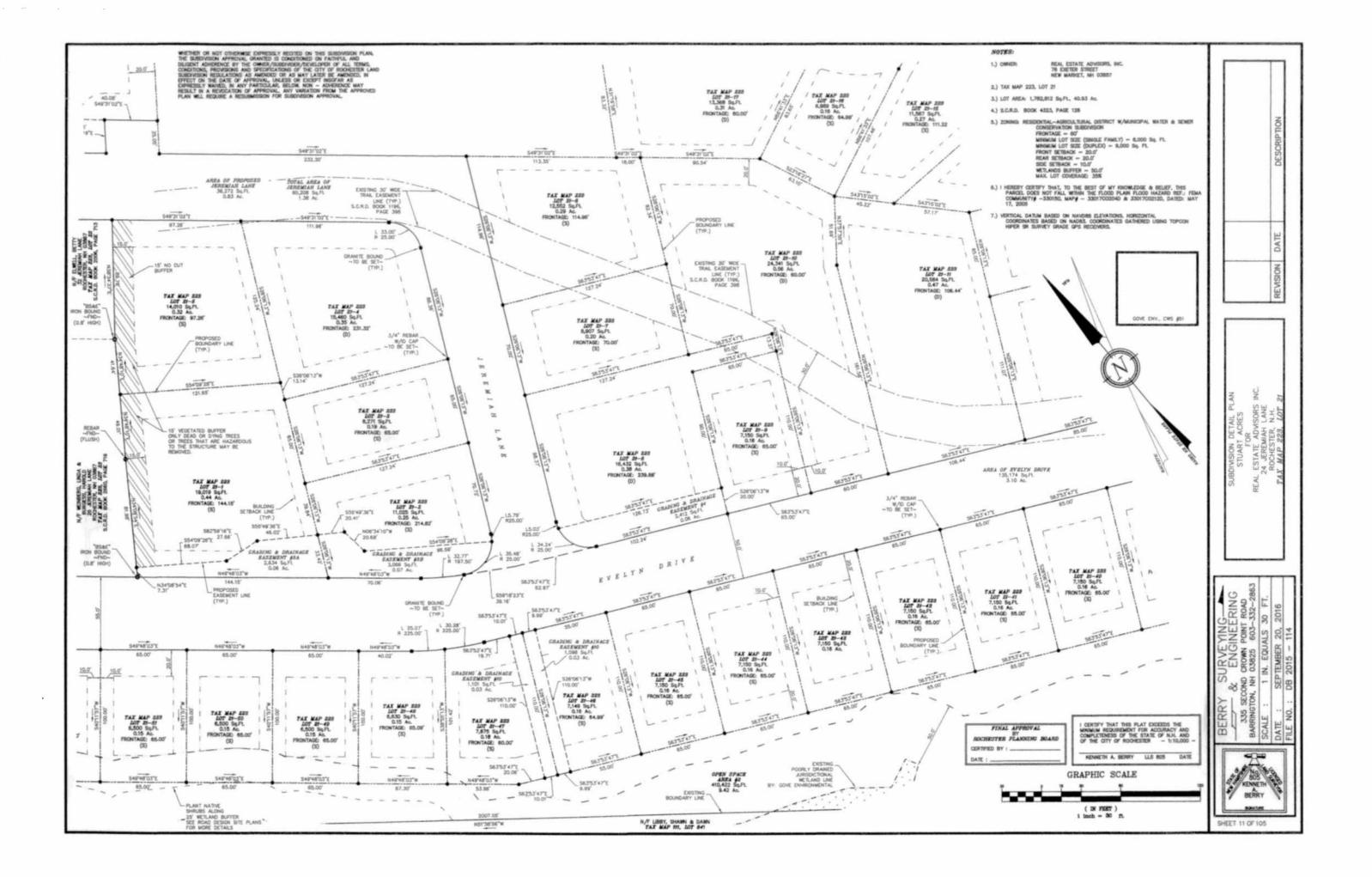
The conservation subdivision states "3. Dimensions. See the TABLE 19-A Dimensional Standards - Residential Districts for dimensional regulations for conservation subdivision lots." When one goes to the residential table 19-A under agricultural the only dimension for conservation subdivision lots is for single families. This makes sense when you read further on in the conservation subdivision ordinance 42.33 G (7). "each unit shall be considered equivalent to one house lot for density purposes." So duplexes are only required 60' of frontage as stated in table 19-A but the logical person says what about triplexes and fourplexes which are also allowed in conservation subdivisions? There is a dimensional control in table 19-A which is the maximum lot coverage (See table 19-A) the allowed maximum lot coverage for the conservation subdivision lot is 35% so in theory a fourplex lot could have 60' of frontage but in reality it would be unlikely that a developer could have 60' of frontage and only 35% lot coverage and still place a fourplex on the lot. Similarly, a duplex has to have a minimum of 60' of frontage, but the ultimate control of the frontage and lot size is that the lot have a maximum of 35% coverage. This is further supported by the fact that conservation subdivisions are permitted in the R-1 district but when one goes to the R-1 district under table 19-A there are no dimensional controls for a duplex. This is because it was not necessary to provide those controls for the conservation subdivision because every lot whether it be a duplex, triplex, or fourplex is controlled only by the dimensions of the single family lot as the conservation subdivision allows.

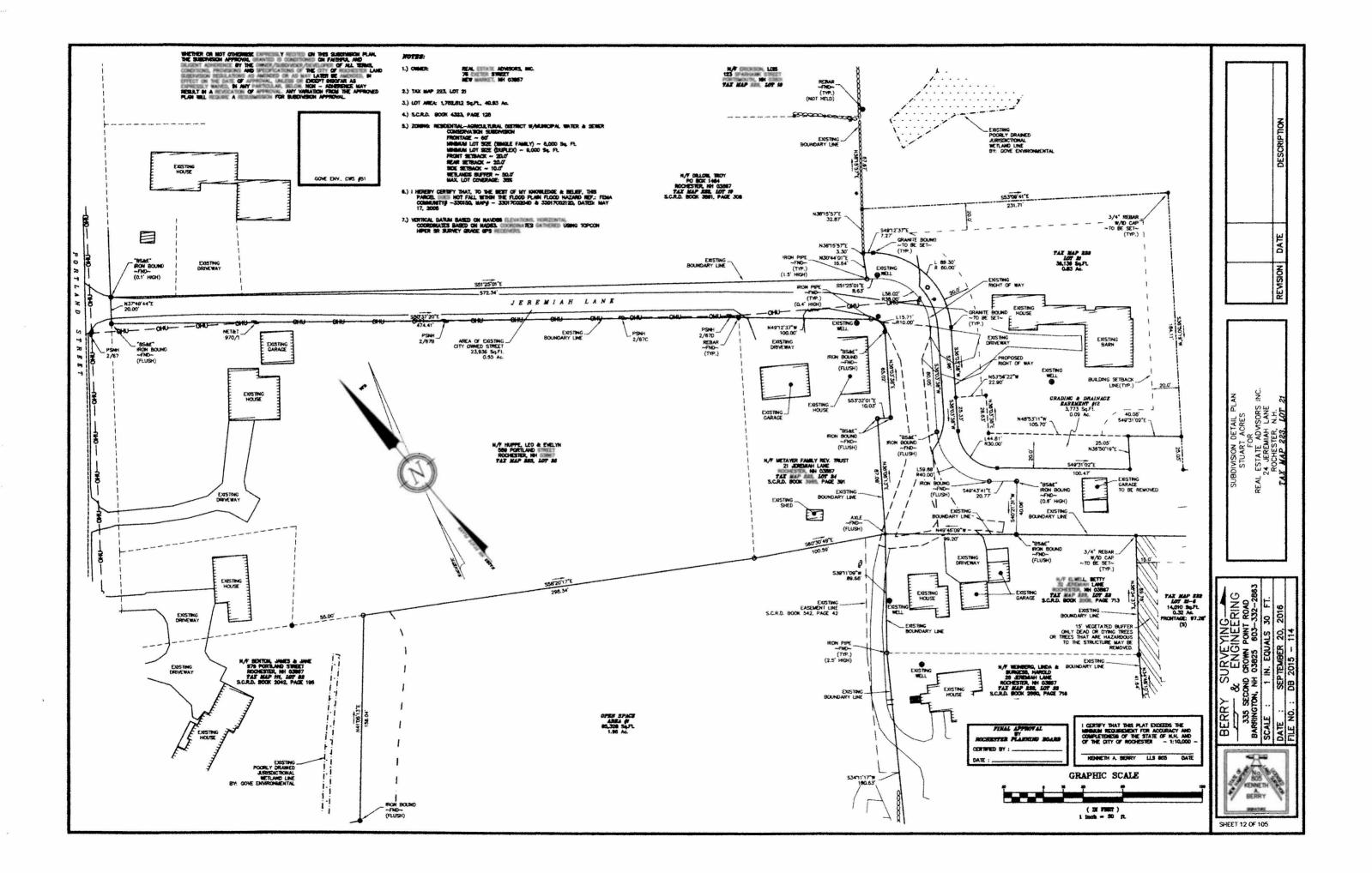
This is supported by the intent of the conservation subdivision which is to "Conservation Subdivision (or "Open Space Subdivision" or "Cluster Subdivision"): A subdivision in which a substantial portion of land which would otherwise be buildable is permanently preserved as open space. (See Section 42.33 – Conservation Subdivisions.)" The conservation subdivision allows condensed development in order that more land can be preserved. It wouldn't make any sense to require 150' of frontage for a duplex as it would force the developer to abandon the idea of conserving as much space as possible in order to encroach on the space so that they may have enough frontage to meet the requirement.

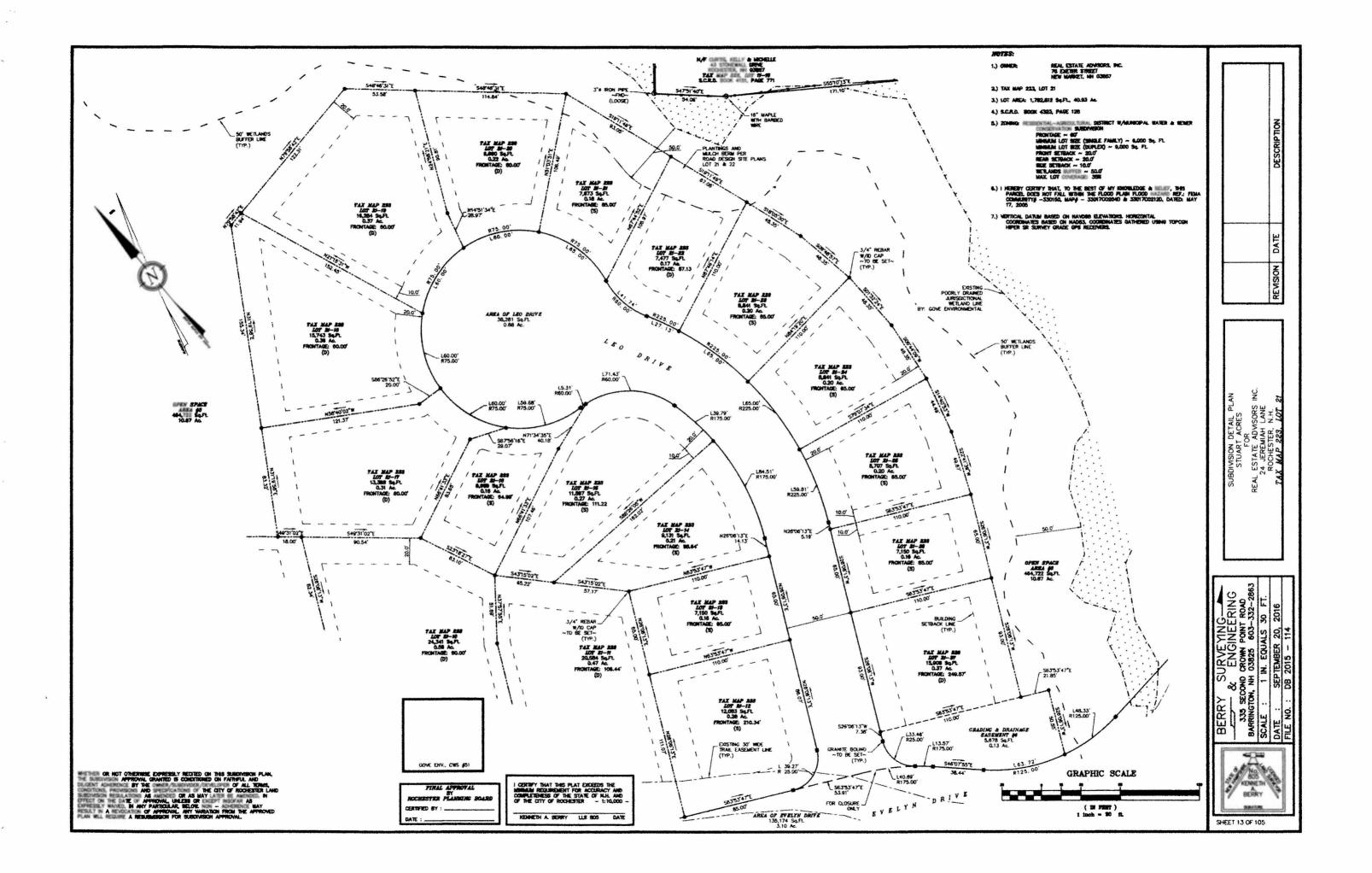
Furthermore, in every other table (18-A through 18-E and 19-B) in the "standards, notes, and references" section of the table there are multiple zoning references where appropriate. If there were other controls in table 19-A that were supposed to apply to the conservation subdivision they would have had to reference "see 42.33 conservation subdivision" just like the dimensions for the single family-conservation subdivision do. For example, if the 150' frontage required for duplexes was meant to also apply to duplexes for a conservation subdivision it would have had to have listed "see 42.33 conservation subdivision" in the "standards, notes, and references" section in order to apply.

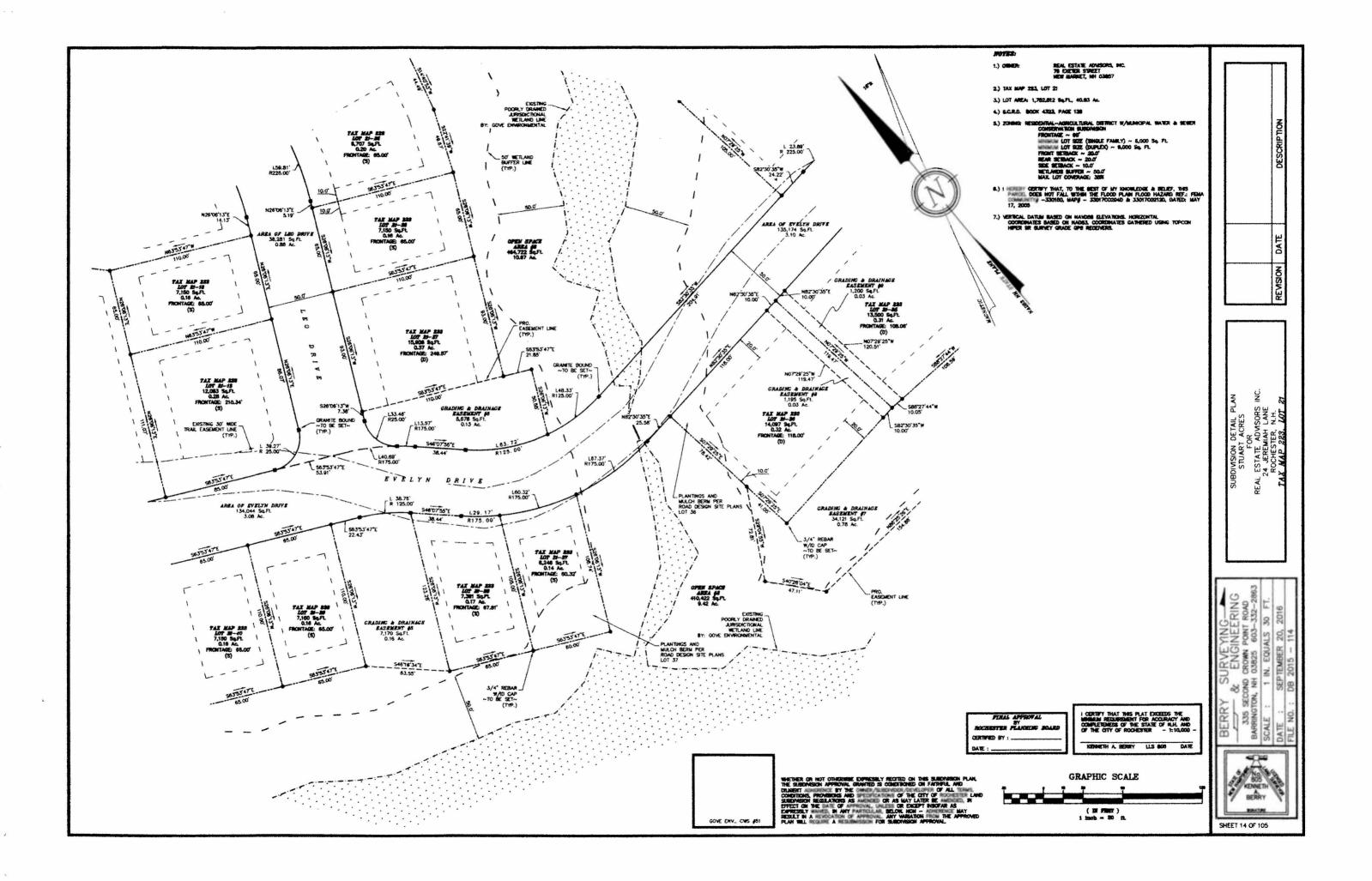


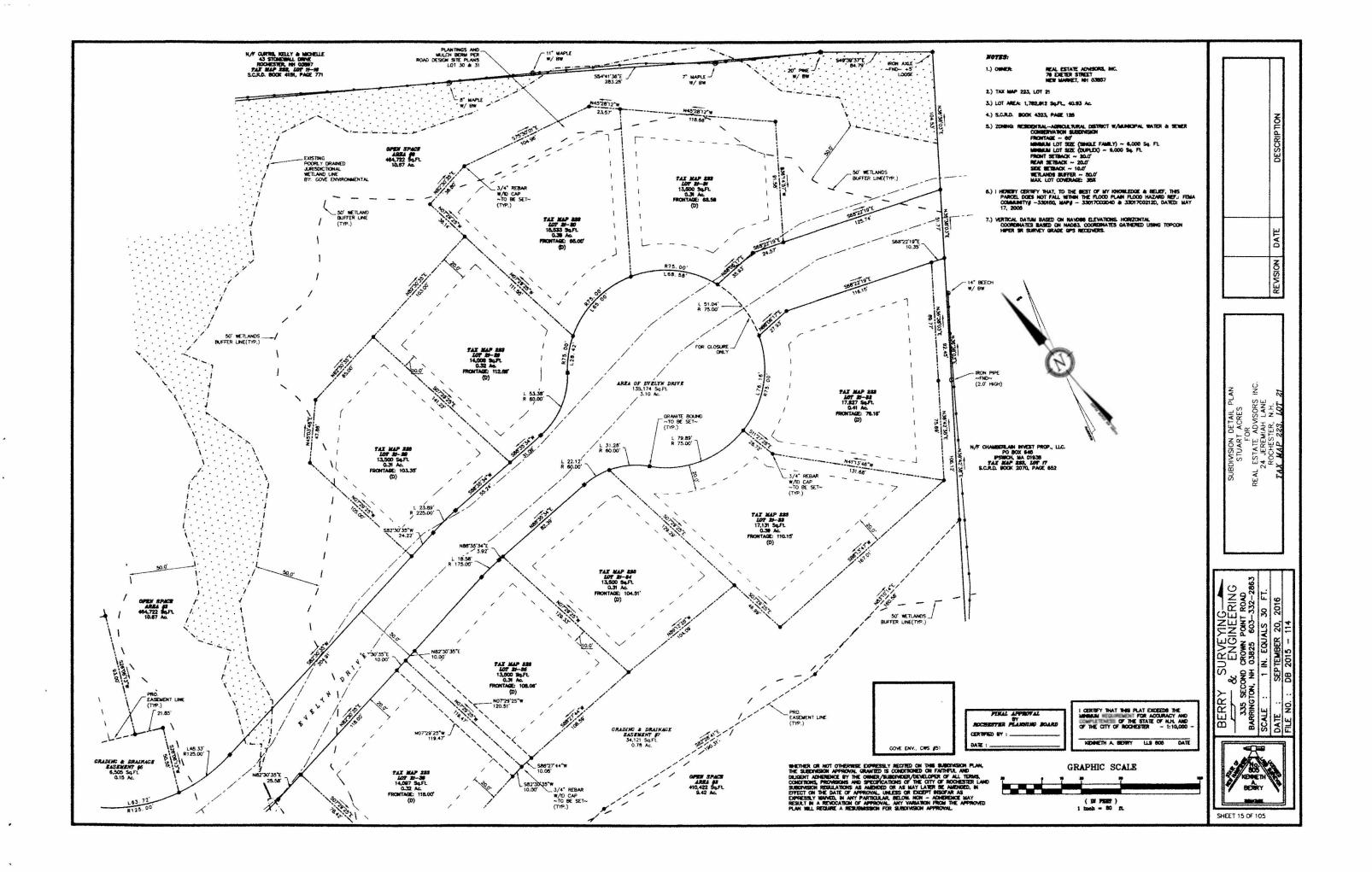














2014-36

BERRY SURVEYING & ENGINEERING

335 Second Crown Point Road Barrington, NH 03825 Phone: (603) 332-2863

Fax: (603) 335-4623 www.BerrySurveying.Com

October 18, 2016

Abutters List

Owners of Record

Tax Map 223, Lot 21

Real Estate Advisors Inc 76 Exeter St. Newmarket, NH 03857 Book 4323, Page 128

Abutters

Tax Map 223, Lot 13-9

LESLEY UNGER-MOCHRIE 25 BRENDA LN ROCHESTER, NH 03867-2474 Book 4133, Page 688

Tax Map 223, Lot 13-8

JULIA R CARON & RYAN C BUBAR 31 BRENDA LN ROCHESTER, NH 03867-2474 Book 4139, Page 223

Tax Map 223, Lot 13-7

PAUL A MARTIN 35 BRENDA LN ROCHESTER, NH 03867-2474 Book 4222, Page 250

Tax Map 223, Lot 13-14

WILLIAM S & MARY F GARDNER 26 BRENDA LN ROCHESTER, NH 03867-2474 Book 3417, Page 890

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KELLY J & MICHELLE CURTIS 43 STONEWALL DR ROCHESTER, NH 03868-5916 Book 4151, Page 771

Tax Map 223, Lot 12

LEO & EVELYN HUPPE 589 PORTLAND ST ROCHESTER, NH 03867-2429 Book 507, Page 304

Tax Map 119, Lot 100

CHAMBERLAIN INVEST PROP LLC P O BOX 645 IPSWICH, MA 01938-0645 Book 2070, Page 652

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SHAWN & DAWN LIBBY 4 HOWE ST ROCHESTER, NH 03867-3727 Book 4233, Page 278

Tax Map 111, Lot 84-2

MARY E OSBORNE 4 MOOSE LN ROCHESTER, NH 03867 Book 3750, Page 680



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DAVID S & ARTHUR E BRUNELLE 6 MOOSE LN ROCHESTER, NH 03867 Book 2178, Page 23

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MARY E OSBORNE 8 MOOSE LN ROCHESTER, NH 03867 Book 1841, Page 160

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ROBERT GAY 10 MOOSE LN ROCHESTER, NH 03867 Book 3190, Page 530

Tax Map 111, Lot 84-6

PAULA RICHEY 12 MOOSE LN ROCHESTER, NH 03867-2416 Book 3335, Page123

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WILLIAM T SABINS 14 MOOSE LN ROCHESTER, NH 03867 Book 3553, Page 959

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MELISSA FOSTER 16 MOOSE LN ROCHESTER, NH 03867-2416 Book 3532, Page 773



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SHARON PINEO 20 MOOSE LN ROCHESTER, NH 03867 Book 2233, Page 321

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SARA RICE 22 MOOSE LN ROCHESTER, NH 03867-2416 Book 4166, Page 105

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KATHLEEN & JEFFREY J ONEILL 24 MOOSE LN ROCHESTER, NH 03867-2416 Book 3830, Page 0002

Tax Map 111, Lot 84-13

CARRIE L & REBECCA J GALLOP 26 MOOSE LN ROCHESTER, NH 03867 Book 4350, Page 999

Tax Map 111, Lot 84-14

RUSSELL & MARIE E HARDY 28 MOOSE LN ROCHESTER, NH 03867 Book 1308, Page 681

Tax Map 111, Lot 84-15

GORDON R HILTON 30 MOOSE LN ROCHESTER, NH 03867-2416 Book 4233, Page 505



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JAMES GEORGE ROBERG 32 MOOSE LN ROCHESTER, NH 03867-2416 Book 4172, Page 423

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SCOTT M LAMBERT & KERRI L BELAIR 34 MOOSE LN ROCHESTER, NH 03867 Book 3413, Page 897

Tax Map 111, Lot 84-18

EDWARD W & DONNA L BENTZLER 36 MOOSE LN ROCHESTER, NH 03867-2465 Book 3363, Page 375

Tax Map 111, Lot 84-19

SHAWN & DAWN LIBBY 4 HOWE ST ROCHESTER, NH 03867-3727 Book 4176, Page 786

Tax Map 111, Lot 84-20

JEFFREY R & DENISE M THOMPSON 40 MOOSE LN ROCHESTER, NH 03867 Book 1713, Page 593

Tax Map 111, Lot 84-21

CHRISTOPHER A DEWHURST 42 MOOSE LN ROCHESTER, NH 03867 Book 2634, Page 796



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ALAN & SANDRA PLACE 46 MOOSE LN ROCHESTER, NH 03867 Book 1218, Page 334

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SAMANTHA MACDOUGALL 48 MOOSE LN ROCHESTER, NH 03867-2465 Book 4207, Page 457

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KIMBERLY SUTTON 50 MOOSE LN ROCHESTER, NH 03867 Book 3169, Page 935

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TRAVIS & DAPHNE RACHKOSKIE 52 MOOSE LN ROCHESTER, NH 03867-2465 Book 4020, Page 648

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RICHARD DESIMONE PO BOX 1413 ROCHESTER, NH 03866-1413 Book 4324, Page 025



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ADAM E TUTTLE 56 MOOSE LN ROCHESTER, NH 03867-2465 Book 3984, Page 115

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DONALD E & CYNTHIA R RAND 235 WALNUT ST ROCHESTER, NH 03867-4204 Book 3012, Page 0030

Tax Map 111, Lot 84-30

JESSI HUNTER 60 MOOSE LN ROCHESTER, NH 03867 Book 4410, Page 633

Tax Map 111, Lot 84-31

ROBIN BELAIR 62 MOOSE LN ROCHESTER, NH 03867 Book 4005, Page 114

Tax Map 111, Lot 84-32

AUSTIN TREMBLAY 64 MOOSE LN ROCHESTER, NH 03867-2465 Book 4262, Page 200

Tax Map 111, Lot 84-33

RICHARD G & DIANE M STARKEY 66 MOOSE LN ROCHESTER, NH 03867 Book 2114, Page 746



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JASON K & BRENDA L TUTTLE 70 MOOSE LN ROCHESTER, NH 03867 Book 1924, Page 470

Tax Map 111, Lot 84-36

TERI L WHITTEN 72 MOOSE LN ROCHESTER, NH 03867 Book 2042, Page 353

Tax Map 111, Lot 84-37

PENNY LYNN BARTLETT 74 MOOSE LN ROCHESTER, NH 03867-2466 Book 4215, Page 754

Tax Map 111, Lot 84-38

CLAIRE FOGARTY 76 MOOSE LN ROCHESTER, NH 03867

Tax Map 111, Lot 84-39

NORMA M JUNEAU SAMANTHA Y. JUNEAU 78 MOOSE LN ROCHESTER, NH 03867-2466 Book 4232, Page 328



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Tax Map 111, Lot 83

HAROLD E & DOROTHY F CALER, SR 151 FRANKLIN ST ROCHESTER, NH 03867-2417 Book 840, Page 043

Tax Map 111, Lot 82

JAMES A & JANE BENTON 579 PORTLAND ST ROCHESTER, NH 03867-2429 Book 2042, Page 195

Tax Map 111, Lot 81

ALFRED & CYNTHIA BENTON 585 PORTLAND ST ROCHESTER, NH 03867-2429 Book 703, Page 191

Tax Map 223, Lot 25

HUPPE LEO & EVELYN 589 PORTLAND ST ROCHESTER, NH 03867-2429

Tax Map 223, Lot 24

METAYER FAMILY REVOC TRUST GERARD R & JOYCE METAYER 21 JEREMIAH LN ROCHESTER, NH 03867-2429 Book 3985, Page 391

Tax Map 223, Lot 23

WEINBERG LINDA & BURGESS HAROLD C 36 JEREMIAH LN ROCHESTER, NH 03867 Book 2660, Page 0716



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Tax Map 111, Lot 75

JOHN L & MARGARET E LEGER 570 PORTLAND ST ROCHESTER, NH 03867-2428 Book 1289, Page 520

Tax Map 111, Lot 76

SYLVIA WARREN 576 PORTLAND ST ROCHESTER, NH 03867-2428 Book 1289, Page 520

Professionals

Kenneth A. Berry PE LLS Christopher R. Berry, Project Manager Berry Surveying & Engineering 335 Second Crown Point Road Barrington, NH 03825

Jim Gove, CESSWI Gove Environmental Services, Inc. 8 Continental Dr. Bldg. 2, Unit H Exeter NH 03833-7507



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